

**NOTICE OF DECISION      NO. 0098 192/12**

COLLIERS INTERNATIONAL REALTY  
ADVISORS INC  
3555 - 10180 101 STREET  
EDMONTON, AB T5J 3S4

The City of Edmonton  
  
Assessment and Taxation Branch  
600 Chancery Hall  
3 Sir Winston Churchill Square  
Edmonton AB T5J 2C3

This is a decision of the Composite Assessment Review Board (CARB) from a hearing held on August 13, 2012, respecting a complaint for:

<b>Roll Number</b>	<b>Municipal Address</b>	<b>Legal Description</b>	<b>Assessed Value</b>	<b>Assessment Type</b>	<b>Assessment Notice for:</b>
10014633	10745 JASPER AVENUE NW	Plan: NB Block: 7 Lot: 43	\$1,249,000	Annual New	2012

*This decision may be appealed to the Court of Queen's Bench on a question of law or jurisdiction, pursuant to Section 470(1) of the Municipal Government Act, RSA 2000, c M-26.*

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cc: MESA WEST CAPITAL CORP

## **Edmonton Composite Assessment Review Board**

**Citation: COLLIERS INTERNATIONAL REALTY ADVISORS INC v The City of  
Edmonton, ECARB 2012-002270**

**Assessment Roll Number:** 10014633  
**Municipal Address:** 10745 JASPER AVENUE NW  
**Assessment Year:** 2012  
**Assessment Type:** Annual New

Between:

**COLLIERS INTERNATIONAL REALTY ADVISORS INC**

Complainant

and

**The City of Edmonton, Assessment and Taxation Branch**

Respondent

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**DECISION OF**  
**John Noonan, Presiding Officer**  
**Taras Luciw, Board Member**  
**Tom Eapen, Board Member**

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### **Procedural Matters**

[1] Upon questioning by the Presiding Officer, the parties before the Board indicated no objection to the Board's composition. In addition, the Board Members indicated no bias with respect to this file.

### **Background**

[2] The subject property is a 8,052 square foot lot on the south side of Jasper Avenue at 107 Street and zoned JAMSC (Jasper Avenue Main Street Commercial), effective zoning CB2 (General Business Zone). The 2012 assessment was prepared using the replacement cost summary approach to value and the land calculation is based on market sales. A value of \$5,548 was attributed to pavement, and \$1,243,814 to land for a total assessed value of \$1,249,000 (rounded).

### **Issue(s)**

[3] At the hearing, the Board heard evidence and argument on the following issues:

1. Is the subject over-assessed in light of market sales evidence?
2. Is the subject equitably assessed?

## **Legislation**

[4] The Municipal Government Act reads:

### ***Municipal Government Act, RSA 2000, c M-26***

s 1(1)(n) “market value” means the amount that a property, as defined in section 284(1)(r), might be expected to realize if it is sold on the open market by a willing seller to a willing buyer;

s 467(1) An assessment review board may, with respect to any matter referred to in section 460(5), make a change to an assessment roll or tax roll or decide that no change is required.

s 467(3) An assessment review board must not alter any assessment that is fair and equitable, taking into consideration

a) the valuation and other standards set out in the regulations,

b) the procedures set out in the regulations, and

c) the assessments of similar property or businesses in the same municipality.

## **Position of the Complainant**

[5] The Complainant presented three vacant land sales comparables that transacted in 2009 or 2010 at prices ranging from \$69.16-\$92.23 per sq. ft. with lot sizes ranging from 7,500 to 64,130 sq. ft. The three sales produced an average time-adjusted per sq. ft. value of \$82.93. Recognizing economy of scale, a smaller property like the subject should be valued at the upper end of the range. A \$90 per sq. ft. value applied to the subject’s 8,053 sq. ft. would produce an indicated value of \$724,500 from this direct sales comparison approach. In response to questions from the Respondent, the Complainant conceded that the lowest sale value of the three, \$69.16 per sq. ft., was attached to a 64,130 sq. ft. sale with numerous caveats on title (the Macdonald Hotel neighbouring properties), and another sale at 10044 105 Street had been found in a 2010 CARB decision to be a contaminated property. The third sale was at the corner of Jasper Avenue and 116 Street in the Oliver neighbourhood.

[6] The Complainant presented twelve equity comparables, most of approximately 7,500 sq. ft. From this group, a subset of six had no improvements, and their land only assessments averaged \$29.58 per sq. ft. As these lands carried residential zoning, and the two examples of High Density Residential showed value close to \$37 per sq. ft., it was reasonable to conclude that these comparables supported a market value of \$40 per sq. ft. for the subject.

[7] A list of comparable land assessments for other vacant downtown parcels held by the same ownership group demonstrated a range of per sq. ft. assessments from \$44.52 - \$157.83. A property at 10215 100 Avenue, zoned RMU (Residential Mixed Use) was highlighted. This lot overlooked the river valley and was potentially the most valuable real estate, permitting high-rise residential development. This lot was vastly superior to all others for which the ownership group was filing assessment complaints. That property appeal had been “withdrawn to correction” with a \$56 per sq. ft. assessment agreed. The same \$56 per sq. ft. value applied to the subject would produce an equitable assessment of \$450,500.

[8] The Complainant's rebuttal evidence highlighted that the sales presented by the Respondent were dated, in all but one case four or five years before valuation date, and required time-adjustments of as much as 41%. Reference was made to a previous CARB decision relating to a 2010 assessment. That decision, contained in the City's evidence, had placed less weight on sales dating to 2006 and 2007. Two years later, the Respondent is still using such sales. The most recent sale presented by the Respondent, at \$243.60 per sq. ft., was a clear outlier. It was observed that the purchaser owned adjacent parcels and was motivated to acquire this property to complete a land assembly for a proposed high-rise development. Further, that property carried a 2012 assessment of \$84 per sq. ft.

[9] In summary, the Complainant outlined four different value conclusions, but was not pursuing the lowest value suggested, derived from residential-zoned lots. Emphasis was placed on the fourth value, the CARB decision for the subject property for the 2011 assessment. That Board had decided a value of \$140 per sq. ft. As there were no recent sales advanced by either party, the Complainant wondered how it was that an increase from last year's decided value could be justified. That Board established a value as of July 1, 2011, and it would be entirely appropriate for this Board to time-adjust that value to July 1, 2012.

### **Position of the Respondent**

[10] The Respondent introduced five sales comparables, all with effective zoning CB2, which showed time-adjusted sales prices in a range of \$116.57 - \$243.60. The average of these sales was \$161.52 per sq. ft., supportive of the subject's assessed value of \$154.46 per sq. ft. The Respondent acknowledged in questions that the most recent and highest sale occurred January 2009, three sales dated to 2006 and the last transacted in August 2007.

[11] Four equity comparables on the north side of Jasper Ave at 107 Street demonstrated interior lot values almost identical to the subject. Lots of just over 8,000 sq. ft. and just over \$13,000 value for paving carried assessments of \$154.54 per sq. ft.; a corner lot was valued at \$173.56 per sq. ft.

[12] In summary, the Respondent reviewed the sales and equity comparables presented by the Complainant in support of a reduced assessment, and found them lacking. Simply taking the decision of last year's assessment and time-adjusting it to this year was wrong: each year's assessment is independent. The Respondent had presented five sales comparable to the subject, and four of these had been accepted and utilized in the previous year's decision. The fifth was the sale at 10025 102 Street. In light of all the evidence, onus to alter the assessment had not been met.

### **Decision**

[13] The Board reduces the assessment to \$1,049,000.

### **Reasons for the Decision**

[14] The parties and the Board are hampered by a lack of recent sales of vacant downtown land. The Board found the three Complainant sales wanting, for the reasons outlined by the Respondent: location, contamination, and encumbrances. The most recent sale in the Respondent's list, at 10025 102 Street, assessed this year at \$84 after selling in 2009 at \$243.60 was, as the Complainant noted, an obvious outlier. The remaining four Respondent sales produced an average of some \$141 per sq. ft.

[15] The equity issue was only briefly addressed: the Complainant observing that it came as no surprise that vacant lots on the north and south sides of Jasper Avenue should attract the same valuation; the Respondent critiquing an equity value request based on a residential-zoned site about which details were scarce. The Board concurs, and declines to alter the assessment on the equity argument.

[16] The Complainant drew to the Board's attention the decision of the 2011 CARB that heard the complaint for this property and its neighbours, several other lots like the subject. The decision(s) had reduced the land value to \$140 per sq. ft. The Complainant raised a good argument: where was the sales evidence to justify an increase to \$154, especially as the City's time-adjustment factors demonstrated a decrease. The Board read that decision and noted a thorough discussion of the sales comparables rejected by that panel, and their subsequent selection of seven property sales they used to determine their decision. This panel notes that the Respondent presented at this hearing four of the seven sales relied upon last year, and again, they produced an average of \$141 per sq. ft. Individually, their time-adjusted sales prices this year as compared to last, declined from 7½ % to 11%.

[17] The best evidence before the Board was the 2011 decision. The Board in that case had a greater selection of sales and arrived at a reasoned decision. Rather than select a subset of four sales from the prior year's seven, this panel took the 2011 land assessment and time-adjusted by the City's factor of .92565 to arrive at a land value of \$1,043,467. To this was added an improvement value for pavement of \$5,548 to yield \$1,049,015 rounded to \$1,049,000. Time-adjusting last year's assessment to determine this year's is not a device usually or casually employed by the Board. While the assessor is required to prepare a new assessment each year, the Board is charged with finding a fair and equitable value from the evidence presented. Again, the best evidence was last year's value, the time-adjusted sales prices of the comparables employed had declined, and so should this year's assessment of the subject property.

Heard commencing August 15, 2012.

Dated this 30<sup>th</sup> day of August, 2012, at the City of Edmonton, Alberta.

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John Noonan, Presiding Officer

**Appearances:**

Stephen Cook, Colliers International Realty Advisors Inc.  
for the Complainant

Keivan Navidikasmaei, Assessor, City of Edmonton  
Tanya Smith, Legal Counsel, City of Edmonton  
for the Respondent